



Chapter 1

A Holistic Approach to National Security: A Key Guideline for Building a Higher-Level Peaceful China and a Higher-Quality Law-Based China

- (1) The Evolution of the Holistic Approach to National Security
- (2) The 2025 Central Political and Legal Affairs Conference and the 19th Collective Study Session of the CPC Central Committee's Political Bureau — Building a Higher-Level Peaceful China and Law-Based China

(1) The Evolution of the Holistic Approach to National Security

National security is the vital cornerstone for safeguarding the country's stability and prosperity, while upholding national security is the fundamental interest of people of all ethnic groups across the nation. General Secretary Xi Jinping has emphasized that ensuring national security is the top priority, proposing the Holistic Approach to National Security, which provides an action guide for national security work in the new era.

Continuous Enrichment and Development

April 15, 2014

At the first meeting of the Central National Security Commission, President Xi Jinping creatively proposed the Holistic Approach to National Security.

October 2017

The 19th CPC National Congress incorporated adherence to the Holistic Approach to National Security into the basic guidelines for upholding and developing socialism with Chinese characteristics in the new era.

April 2018

At the first meeting of the 19th CPC Central Committee's National Security Commission, Xi further elaborated on the Approach, stressing the organic unity of people's security, political security, and the

supremacy of national interests, as well as the dual imperatives of maintaining and shaping national security.

October 2020

The Fifth Plenary Session of the 19th CPC Central Committee emphasized firmly holding the bottom line of security development, integrating the balance between development and security into the guiding principles for China's economic and social development during the 14th Five-Year Plan period.

December 2020

While presiding over the 26th Collective Study Session of the Political Bureau of the 19th CPC Central Committee, Xi delivered a comprehensive, systematic, and complete exposition of the Approach, outlining the “Ten Upholds” as core requirements.

November 2021

The Sixth Plenary Session of the 19th CPC Central Committee systematically summarized the major achievements and valuable experience in safeguarding national security in the new era.

October 2022

The 20th CPC National Congress dedicated a chapter to advancing the modernization of national security systems and capabilities, further enriching and developing the Approach.

May 2023

At the first meeting of the 20th CPC Central Committee's National Security Commission, Xi stressed accelerating the modernization of national security systems and capabilities to ensure a new development paradigm with a new security architecture.

July 2024

The Third Plenary Session of the 20th CPC Central Committee underscored that national security is the essential foundation for the steady advancement of Chinese modernization, requiring full implementation of the Holistic Approach to National Security.

February 2025

While presiding over the 19th Collective Study Session of the Political Bureau of the 20th CPC Central Committee, Xi reiterated that the Approach serves as the fundamental guide for building a higher-level Peaceful China.

The Essence Lies in Holistic Governance

The Holistic Approach to National Security emphasizes the vision of “comprehensive security,” spanning multiple domains and continuously expanding in scope with societal progress.

The Ten Upholds as Core Tenets

1. Upholding the Party's absolute leadership over national security work
2. Adhering to a national security path with Chinese characteristics

3. Prioritizing the security and well-being of the people as the fundamental purpose

4. Balancing development and security in a coordinated manner

5. Placing political security in the paramount position

6. Advancing security across all domains in an integrated approach

7. Highlighting the prevention and mitigation of national security risks

8. Promoting common security for the international community

9. Modernizing national security systems and capabilities

10. Strengthening the development of a professional national security workforce

The Holistic Approach to National Security profoundly addresses major theoretical and practical questions regarding national security in the new era, marking a new height in the Party's comprehension of the fundamental laws governing national security. It has made groundbreaking original contributions to the development of Marxist theories on national security, provided an action blueprint for safeguarding and shaping national security in the modern age, and offered Chinese solutions to advance global security governance. It is imperative to resolutely implement this approach, integrating the maintenance of national security into all aspects and processes of the Party and the state's work, thereby ensuring enduring national stability and social harmony.

图解 “总体国家安全观”

今年4月15日是第十个全民国家安全教育日。国家安全是安邦定国的重要基石，维护国家安全是全国各族人民根本利益所在。习近平总书记强调保证国家安全是头等大事，提出总体国家安全观，为新时代国家安全工作提供了行动指南。如何认识和把握总体国家安全观？请看图——

不断丰富发展

2014年4月15日

习近平总书记在中央国家安全委员会第一次会议上，创造性提出总体国家安全观。

2017年10月

党的十九大将坚持总体国家安全观纳入新时代坚持和发展中国特色社会主义的基本方略。

2018年4月

习近平总书记在十九届中央国家安全委员会第一次会议上进一步阐述总体国家安全观，提出坚持人民安全、政治安全、国家利益至上的有机统一，坚持维护和塑造国家安全等重大论断。

2020年10月

党的十九届五中全会强调牢牢守住安全发展底线，把统筹发展和安全纳入“十四五”时期我国经济社会发展的指导思想。

2020年12月

习近平总书记在主持十九届中央政治局第二十六次集体学习时，对总体国家安全观作出全面、系统、完整的论述，提出“十个坚持”的工作要求。

2021年11月

党的十九届六中全会系统总结新时代维护国家安全取得的重大成就和宝贵经验。

2022年10月

党的二十大就推进国家安全体系和能力现代化进行专章部署，进一步丰富和发展了总体国家安全观。

2023年5月

习近平总书记主持召开二十届中央国家安全委员会第一次会议时强调，加快推进国家安全体系和能力现代化，以新安全格局保障新发展格局。

2024年7月

党的二十届三中全会强调，国家安全是中国式现代化行稳致远的重要基础，必须全面贯彻总体国家安全观。

2025年2月

习近平总书记在主持二十届中央政治局第十九次集体学习时强调，总体国家安全观是建设更高水平平安中国的重要遵循。

关键在“总体”

总体国家安全观突出的是“大安全”理念，涵盖诸多领域，而且将随着社会发展不断拓展。



核心要义集中体现为 “十个坚持”

- 1 坚持党对国家安全工作的绝对领导
- 2 坚持中国特色国家安全道路
- 3 坚持以人民安全为宗旨
- 4 坚持统筹发展和安全
- 5 坚持把政治安全放在首要位置
- 6 坚持统筹推进各领域安全
- 7 坚持把防范化解国家安全风险摆在突出位置
- 8 坚持推进国际共同安全
- 9 坚持推进国家安全体系和能力现代化
- 10 坚持加强国家安全干部队伍建设

总体国家安全观深刻回答了新时代国家安全的重大理论和实践问题，标志着党对国家安全基本规律的认识达到了新高度，为发展马克思主义国家安全理论作出重大原创性贡献，为维护和塑造新时代国家安全提供了行动纲领，为完善全球安全治理贡献了中国方案。必须坚定不移贯彻总体国家安全观，把维护国家安全贯穿党和国家工作各方面全过程，确保国家安全和社会稳定。

(2) The 2025 Central Political and Legal Affairs Conference and the 19th Collective Study Session of the CPC Central Committee's Political Bureau — Building a Higher-Level Peaceful China and Law-Based China

1.2025 Central Political and Legal Affairs Conference – Key Points Compilation



The 2025 Central Political and Legal Affairs Conference was convened in Beijing from January 12 to 13. The conference's primary mission was to adhere to Xi Jinping Thought on Socialism with Chinese Characteristics for a New Era as its guiding principle, thoroughly implement the spirit of the 20th CPC National Congress, the Second and Third Plenary Sessions of the 20th CPC Central Committee, General Secretary Xi Jinping's directives on political-legal work, the Central Economic Work Conference, and the Fourth Plenary Session of the 20th CPC Central Commission for Discipline Inspection. The meeting reviewed achievements, analyzed challenges, and mapped out priorities for political-legal work in 2025.

The conference emphasized that political-legal organs nationwide must uphold Xi Jinping Thought on Socialism with Chinese Characteristics for a New Era, deeply grasp the decisive significance of the “Two Establishes”, strengthen the “Four Consciousnesses”, consolidate the “Four-sphere Confidence”, and resolutely uphold the “Two Upholds”. Political-legal organs nationwide should comprehensively implement the guiding principles from the 20th National Party Congress and the second and third plenary sessions of the 20th Central Committee. Guided by the Party's absolute leadership, these organs should take the comprehensive deepening of political and legal reform as the driving force and the implementation and

improvement of the Party's system for governing political and legal work as the guarantee, the political-legal organs will resolutely safeguard national security and social stability, promote scientific legislation, strict law enforcement, impartial justice and universal law-abiding in a coordinated manner, strive to build a higher-level peaceful and law-based China, and provide a strong security guarantee for the comprehensive advancement of building a strong country and the great cause of national rejuvenation.

First, the conference prioritized safeguarding national security and social stability to advance the construction of a higher-level Peaceful China. This requires fortifying bottom-line thinking to resolutely uphold national political security, intensifying accountability mechanisms to comprehensively maintain social stability, and implementing integrated governance to enhance holistic public security capabilities.

Second, the conference proposed the promotion of law-based governance in all respects and the building of a higher-level law-based China. Key measures include: Adhering to the combination of punishment and prevention, and being good at solving practical problems through strict law enforcement. Adhere to the principle of leniency and severity in combination, and be good at maintaining social fairness and justice through impartial justice. Adhere to exemplary leadership and be adept at

consolidating the foundation of the rule of law through universal law-abiding. Adhere to upholding principles while seeking innovation, and be adept at enhancing the modernization level of political and legal work through deepening reforms.

Third, the conference emphasized strengthening the Party's leadership over political-legal work by grasping the essence of the Party-led governance system to ensure the “apparatus of power” remains firmly under the control of the Party and the people. It highlighted leveraging the institutional strengths of centralized leadership to coordinate responsibilities and checks under Party guidance, while cultivating a professional, incorruptible political-legal force loyal to the Party's cause.

Concluding with a call to action, the conference urged unwavering unity around the CPC Central Committee with Comrade Xi Jinping at its core. By maintaining strategic resolve and prioritizing practical implementation, the political-legal system will strive to build a safer and more law-based China, providing robust safeguards for advancing Chinese modernization and the great rejuvenation of the Chinese nation.

2.19th Collective Study Session of the CPC Central Committee Political Bureau – Key Points Compilation

On February 28, 2025, the Political Bureau of the CPC Central Committee conducted its 19th Collective Study Session on advancing the construction of a higher-level Peaceful China. General Secretary Xi Jinping, presiding over the session, stressed that building a more secure China is vital to the nation's prosperity, the people's well-being, and long-term stability. He urged unwavering implementation of the Holistic Approach to National Security, calling for sustained efforts to enhance national security, social order, governance efficacy, and public satisfaction to elevate Peaceful China to new heights.

Professor Li Yan, Vice President of Southwest University of Political Science and Law, delivered a briefing with policy recommendations. Members of the Political Bureau engaged in discussions after the presentation.

In his concluding remarks, Xi Jinping highlighted that since the 18th National Congress of the Communist Party of China, the Party Central Committee has been constantly improving the national security leadership system, legal system, strategic system and policy system, improving the social governance system, strengthening the overall prevention and control of social security, striving to enhance the level of

Sources:

China Government Network | Chen Wenqing Emphasized at the Central Political and Legal Affairs Conference: Stay Confident, Focus on Action, and Strive to Build a Higher-Level Peaceful China and a Rule of Law China (January 13, 2025)

Qiushi Network | Related to Our Safety! Important Deployments Made at the Central Political and Legal Affairs Conference (January 14, 2025)

public security governance, and resolutely safeguarding national sovereignty, security and development interests. It has successfully continued to write a new chapter of the “two miracles” of rapid economic development and long-term social stability. To adapt to the development and changes of the situation and tasks, the construction of a peaceful China can only be strengthened and not weakened.

Xi underscored that the Holistic Approach to National Security is the foundational guide for Peaceful China and must be unwaveringly implemented. He demanded that Party committees and governments adopt systems thinking, uniting development and security as dual imperatives. Efforts must align national priorities with local actions to plan together, deploy as a whole, and promote each other. Party committees and governments must adhere to the principle of the whole country as one chessboard and make concerted efforts at all levels. Party committees and governments should create conditions for the overall security of the country by ensuring the security of each region, region and industry, and lay a solid foundation for the long-term stability and security of the country by promptly and effectively addressing one security issue after another.

Xi stressed that Peaceful China serves the people and relies on their participation. Xi called for improving livelihoods, advancing common prosperity, maintaining

the legitimate rights and interests of the people, and upholding social justice. Initiatives include refining grassroots governance, building a community of social governance where everyone has responsibilities, fulfills their duties and enjoys the benefits, cultivating a social mentality that is self-respecting, self-confident, rational, peaceful and positive, and promoting the new trend of the times that is enterprising, willing to contribute, advocating the rule of law and being civilized and courteous.

Xi prioritized that preventing and defusing all kinds of risks is an important task in the construction of a Peaceful China. We should give top priority to safeguarding national political security and resolutely safeguard the security of the state power, the system, and the ideology. It is necessary to improve the public security system, promote the transformation of the public security governance model towards prevention in advance, and strengthen work in areas such as disaster prevention, mitigation, and relief, work safety, food and drug safety, cyber security, and artificial intelligence security. Efforts should be made to prevent risks in key areas.

Xi pointed out that to build a higher-level Peaceful China, it is necessary to strengthen the overall prevention and control of social security. We should integrate special governance with systematic governance, law-based

governance, comprehensive governance, and source-based governance, strengthen the forces of mass prevention and control, and build a genuine impregnable wall. We should adhere to and develop the “Fengqiao Experience” of the new era, promote the legalization of petition work, and resolve various conflicts and disputes in a timely and effective manner.

Xi stressed that the leadership of the Party is the fundamental guarantee for building a Peaceful China. We must always uphold the absolute leadership of the Central

Committee of the Communist Party of China over national security work and political and legal work, and give full play to the leading role of Party committees at all levels in overseeing the overall situation and coordinating all parties in the construction of a peaceful society. It is necessary to strengthen positive publicity and public opinion guidance, and pay attention to using modern technological means to improve the efficiency of social governance. We must forge a new era's political and legal iron army that is loyal, clean, and responsible.